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**NOTICE** 

OF

# **MEETING**



# MAIDENHEAD AREA DEVELOPMENT MANAGEMENT PANEL

will meet on

WEDNESDAY, 19TH JUNE, 2019

At 7.00 pm

in the

# **COUNCIL CHAMBER - TOWN HALL, MAIDENHEAD**

# TO: MEMBERS OF THE MAIDENHEAD AREA DEVELOPMENT MANAGEMENT PANEL

COUNCILLORS DONNA STIMSON (CHAIRMAN), LEO WALTERS (VICE-CHAIRMAN), GURPREET BHANGRA, PHIL HASELER, ANDREW JOHNSON, CHRIS TARGOWSKI, JOHN BALDWIN, MANDY BRAR, GEOFF HILL, JOSHUA REYNOLDS AND HELEN TAYLOR

# SUBSTITUTE MEMBERS

COUNCILLORS DAVID CANNON, STUART CARROLL, GERRY CLARK, MAUREEN HUNT, ROSS MCWILLIAMS, GURCH SINGH, CLIVE BASKERVILLE, SIMON BOND, CAMPO, JON DAVEY AND NEIL KNOWLES

Karen Shepherd - Service Lead - Governance - Issued: Tuesday 11 June 2019

Members of the Press and Public are welcome to attend Part I of this meeting. The agenda is available on the Council's web site at <a href="https://www.rbwm.gov.uk">www.rbwm.gov.uk</a> or contact the Panel Administrator **Shilpa Manek** 01628 796310

**Accessibility** - Members of the public wishing to attend this meeting are requested to notify the clerk in advance of any accessibility issues.

**Fire Alarm -** In the event of the fire alarm sounding or other emergency, please leave the building quickly and calmly by the nearest exit. Do not stop to collect personal belongings and do not use the lifts. Do not re-enter the building until told to do so by a member of staff.

**Recording of Meetings** –In line with the council's commitment to transparency the public part of the meeting will be audio recorded, and may also be filmed and broadcast through the online application Periscope. If filmed, the footage will be available through the council's main Twitter feed @RBWM or via the Periscope website. The audio recording will also be made available on the RBWM website, after the meeting.

Filming, recording and photography of public Council meetings may be undertaken by any person attending the meeting. By entering the meeting room you are acknowledging that you may be audio or video recorded and that this recording will be in the public domain. If you have any questions regarding the council's policy, please speak to the Democratic Services or Legal representative at the meeting.

# <u>AGENDA</u>

# <u>PART I</u>

| <u>ITEM</u> | SUBJECT  | <u>PAGE</u><br><u>NO</u> |
|-------------|--|--------------------------|
| 1.          | APOLOGIES FOR ABSENCE  |                          |
|             | To receive any apologies for absence.  |                          |
| 2.          | DECLARATIONS OF INTEREST   | 5 - 6                    |
|             | To receive any declarations of interest.   |                          |
| 3.          | <u>MINUTES</u>   | 7 - 12                   |
|             | To confirm the part I minutes of the meeting of 29th May 2019.   |                          |
| 4.          | PLANNING APPLICATIONS (DECISION)   | 13 - 44                  |
|             | To consider the Head of Planning's report on planning applications received.   |                          |
|             | Full details on all planning applications (including application forms, site plans, objections received, correspondence etc.) can be found by accessing the Planning Applications Public Access Module at http://www.rbwm.gov.uk/pam/search.jsp. |                          |
| 5.          | ESSENTIAL MONITORING REPORTS (MONITORING)  | 45 - 48                  |
|             | To consider the Appeals Decision Report and Planning Appeals Received.   |                          |



# LOCAL GOVERNMENT (ACCESS TO INFORMATION) ACT 1985

In accordance with the requirements of the Local Government (Access to Information) Act

1985, each item on this report includes a list of Background Papers that have been relied

on to a material extent in the formulation of the report and recommendation.

The list of Background Papers will normally include relevant previous planning decisions, replies to formal consultations and relevant letter of representation received from local societies, and members of the public. For ease of reference, the total number of letters received from members of the public will normally be listed as a single Background Paper,

although a distinction will be made where contrary views are expressed. Any replies to consultations that are not received by the time the report goes to print will be recorded as

"Comments Awaited".

The list will not include published documents such as the Town and Country Planning Acts

and associated legislation, Department of the Environment Circulars, the Berkshire Structure Plan, Statutory Local Plans or other forms of Supplementary Planning Guidance.

as the instructions, advice and policies contained within these documents are common to

the determination of all planning applications. Any reference to any of these documents will be made as necessary under the heading "Remarks".

# STATEMENT OF THE HUMAN RIGHTS ACT 1998

The Human Rights Act 1998 was brought into force in this country on 2nd October 2000, and it will now, subject to certain exceptions, be directly unlawful for a public authority to act in a way which is incompatible with a Convention right. In particular, Article 8 (respect

for private and family life) and Article 1 of Protocol 1 (peaceful enjoyment of property) apply to planning decisions. When a planning decision is to be made however, there is further provision that a public authority must take into account the public interest. In the vast majority of cases existing planning law has for many years demanded a balancing exercise between private rights and public interest, and therefore much of this authority's decision making will continue to take into account this balance.

The Human Rights Act will not be referred to in the Officer's report for individual applications beyond this general statement, unless there are exceptional circumstances which demand more careful and sensitive consideration of Human Rights issues.

# **MEMBERS' GUIDE TO DECLARING INTERESTS IN MEETINGS**

#### **Disclosure at Meetings**

If a Member has not disclosed an interest in their Register of Interests, they **must make** the declaration of interest at the beginning of the meeting, or as soon as they are aware that they have a DPI or Prejudicial Interest. If a Member has already disclosed the interest in their Register of Interests they are still required to disclose this in the meeting if it relates to the matter being discussed.

A member with a DPI or Prejudicial Interest may make representations at the start of the item but must not take part in the discussion or vote at a meeting. The speaking time allocated for Members to make representations is at the discretion of the Chairman of the meeting. In order to avoid any accusations of taking part in the discussion or vote, after speaking, Members should move away from the panel table to a public area or, if they wish, leave the room. If the interest declared has not been entered on to a Members' Register of Interests, they must notify the Monitoring Officer in writing within the next 28 days following the meeting.

#### Disclosable Pecuniary Interests (DPIs) (relating to the Member or their partner) include:

- Any employment, office, trade, profession or vocation carried on for profit or gain.
- Any payment or provision of any other financial benefit made in respect of any expenses occurred in carrying out member duties or election expenses.
- Any contract under which goods and services are to be provided/works to be executed which has not been fully discharged.
- Any beneficial interest in land within the area of the relevant authority.
- Any licence to occupy land in the area of the relevant authority for a month or longer.
- Any tenancy where the landlord is the relevant authority, and the tenant is a body in which the relevant person has a beneficial interest.
- Any beneficial interest in securities of a body where:
  - a) that body has a piece of business or land in the area of the relevant authority, and
  - b) either (i) the total nominal value of the securities exceeds £25,000 or one hundredth of the total issued share capital of that body  $\underline{or}$  (ii) the total nominal value of the shares of any one class belonging to the relevant person exceeds one hundredth of the total issued share capital of that class.

Any Member who is unsure if their interest falls within any of the above legal definitions should seek advice from the Monitoring Officer in advance of the meeting.

A Member with a DPI should state in the meeting: 'I declare a Disclosable Pecuniary Interest in item x because xxx. As soon as we come to that item, I will leave the room/ move to the public area for the entire duration of the discussion and not take part in the vote.'

Or, if making representations on the item: 'I declare a Disclosable Pecuniary Interest in item x because xxx. As soon as we come to that item, I will make representations, then I will leave the room/ move to the public area for the entire duration of the discussion and not take part in the vote.'

#### **Prejudicial Interests**

Any interest which a reasonable, fair minded and informed member of the public would reasonably believe is so significant that it harms or impairs the Member's ability to judge the public interest in the item, i.e. a Member's decision making is influenced by their interest so that they are not able to impartially consider relevant issues.

A Member with a Prejudicial interest should state in the meeting: 'I declare a Prejudicial Interest in item x because xxx. As soon as we come to that item, I will leave the room/ move to the public area for the entire duration of the discussion and not take part in the vote.'

Or, if making representations in the item: 'I declare a Prejudicial Interest in item x because xxx. As soon as we come to that item, I will make representations, then I will leave the room/ move to the public area for the entire duration of the discussion and not take part in the vote.'

#### **Personal interests**

Any other connection or association which a member of the public may reasonably think may influence a Member when making a decision on council matters.

Members with a Personal Interest should state at the meeting: 'I wish to declare a Personal Interest in item x because xxx'. As this is a Personal Interest only, I will take part in the discussion and vote on the matter.

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# MAIDENHEAD AREA DEVELOPMENT MANAGEMENT PANEL

# WEDNESDAY, 29 MAY 2019

PRESENT: Councillors Donna Stimson (Chairman), Leo Walters (Vice-Chairman), Mandy Brar, John Baldwin, Gurpreet Bhangra, Gerry Clark, Phil Haseler, Geoff Hill, Andrew Johnson, Joshua Reynolds and Helen Taylor

Also in attendance: Councillor David Coppinger

Officers: Tony Franklin, Jenifer Jackson, Shilpa Manek and Sean O'Connor

# APOLOGIES FOR ABSENCE

Apologies for absence were received from Councillor Chris Targowski. Councillor Gerry Clark was substituting.

# **DECLARATIONS OF INTEREST**

Councillor Brar declared a personal interest as her son played cricket for the Cookham Dean cricket club and her husband dealt with the memberships of the cricket club.

Councillor Hill declared a personal interest as he owned a property in King Street.

Councillor Taylor declared a personal interest as she worked in Maidenhead.

# **MINUTES**

RESOLVED UNANIMOUSLY: That the Part I minutes of the meeting held on 10 April 2019 were approved.

# PLANNING APPLICATIONS (DECISION)

The Panel considered the Head of Planning report on planning applications and received updates in relation to a number of applications, following the publication of the agenda.

NB: \* Updates were received in relation to planning applications marked with an asterisk.

RESOLVED UNANIMOUSLY: That the order of business as detailed in the agenda be amended.

| *Item 1  18/02551/FULL  Thai Spoon 3 Nicholsons Lane Maidenhead SL6 1HR | Part change of use of ground floor from A3 (restaurant) to C3 (residential), part demolition of existing conservatory, construction of second floor side and rear extension, and raising of roof at rear, to accommodate for the addition of 3 flats. |
|---|---|
|   | A motion was put forward by Councillor Walters to refuse the application as per Officers recommendation. This was seconded by Councillor Clark.   |

|  | A named vote was taken and eight councillors voted for the motion (Baldwin, Clark, Haseler, Johnson, Reynolds, Stimson, Taylor and Walters). Three members abstained from voting (Bhangra, Brar and Hill).  It was agreed to REFUSE the application.  (The Panel were addressed by Mr Safia Majeed, Applicant) |
|--|--|
| Item 3   | Single storey detached library   |
| 19/00077/FULL  | building with associated ramp and balustrade following demolition of   |
| Cookham Dean CE Primary School                               | existing outbuilding.  |
| Bigfrith School Cookham Maidenhead SL6 9PH                   | A motion was put forward by Councillor<br>Brar to permit the application as per<br>Officers recommendation. This was<br>seconded by Councillor Walters.  |
|  | It was Unanimously agreed to APPROVE the application.  |
|  | (The Panel were addressed by Parish Councillor Bill Perry)   |
| *Item 4 19/00362/FULL  | Change of use from agricultural to (D1) education with associated parking and boundary treatment.  |
| Land south of Holyport Allotments<br>Gays Lane<br>Maidenhead | A motion was put forward by Councillor Walters to refuse the application as per Officers recommendation. This was seconded by Councillor Hill.   |
|  | A named vote was taken and nine councillors voted for the motion (Bhangra, Clark, Haseler, Hill, Johnson, Reynolds, Stimson, Taylor and Walters). Two members against the motion (Baldwin and Brar).   |
|  | It was agreed to REFUSE the application.   |
|  | (The Panel were addressed by Ms. Vicki Egarr, Applicant and Ward Councillor David Coppinger)   |
| Item 6   | Addition of second floor to provide nine residential units (C3) and cycle  |
| 19/00636/FULL  | store.   |
|  |  |

# Maidenhead SL6 7BU

Officers recommendation. This was seconded by Councillor Hill.

It was Unanimously agreed to APPROVE the application.

(The Panel were addressed by Alice French, Applicants Agent)

\*Item 7

19/00677/FULL

BP Queens Head Filling Station Windsor Road Water Oakley Windsor SL4 5UJ Demolition of the existing site structures and removal of existing underground tanks redevelopment of the site to include 4 pump petrol filling station with associated retail store and facilities, associated extended electric provision and parking vehicle charging points.

A motion was put forward by Councillor Hill to permit the application, contrary to the Officers recommendation. This was seconded by Councillor Baldwin. The reasons for the motion were:

- Disagreement with Officers weighting in the report for the VSC put forward by the Applicant.
- The added convenience to the community, the improvements to the access and the resultant investment should be given significant weight. Other policy requirements should be given moderate weight.

A second motion was put forward by Councillor Walters to refuse the application as per the Officers recommendation. This was seconded by Councillor Reynolds.

A named vote was taken and six members voted for the motion (Baldwin, Bhangra, Brar, Clark, Hill and Johnson). Five members voted against the motion (Haseler, Reynolds, Stimson, Taylor and Walters).

Consequently, the second motion to refuse the application as per Officers recommendation fell away.

It was agreed to APPROVE the application with authority delegated to the Head of Planning to formulate the appropriate conditions.

|   | (The Panel were addressed by Lewis Trevellyan, Applicant)  |
|---|--|
| Item 8  19/00734/VAR  Pawz And Bonez Unit 31 Lower Mount Farm Long Lane | Variation to planning permission (19/00446) without complying with condition (5) (limit on dog numbers) to change of use of land to a canine day care facility (sui generis) including stationing of a temporary cabin and associated parking (retrospective).   |
| Cookham<br>Maidenhead<br>SL6 9EE  | A motion was put forward by Councillor Clark to refuse the application on the grounds of impact on residential amenity, contrary to Officers recommendation. This was seconded by Councillor Brar.   |
|   | A second motion was put forward by Councillor Haseler to approve the application as per the Officers recommendation. This was seconded by Councillor Reynolds.   |
|   | A named vote was carried out for the first motion which was proposed and seconded for refusal of the application. Four councilors voted for the motion (Baldwin, Brar, Clark and Hill). Four councilors voted against the motion (Haseler, Reynolds, Stimson and Taylor). Three members abstained from voting (Bhangra, Johnson and Walters). The Chairman's casting vote was to vote against the motion. So this motion fell. |
|   | A second named vote was carried out for the second motion. Seven councilors voted for the motion (Bhangra, Haseler, Johnson, Reynolds, Stimson, Taylor and Walters). Four councilors voted against the motion (Baldwin, Brar, Clark and Hill).   |
|   | It was agreed to APPROVE the application.  |
|   | (The Panel were addressed by Mr. Duncan Gibson, representing the applicant and Parish Councillor Bill Perry)   |
| Item 2<br>18/03192/FULL   | Double height front extension incorporating mezzanine floor level, hard landscaping, alterations to  |

| Eton House<br>Maidenhead Office Park<br>Westacott Way<br>Littlewick Green<br>Maidenhead<br>SL6 3QH | vehicle parking spaces with new cycle parking and replacement servicing plant.  A motion was put forward by Councillor Walters to permit the application as per Officers recommendation. This was seconded by Councillor Hill.  It was Unanimously agreed to APPROVE the application.  (The Panel were addressed by |
|--|---|
|  | Johnathan Hogan, Applicants Agent)  |
| Item 5   | Replacement Club House.   |
| 19/00491/FULL  | A motion was put forward by Councillor Clark to permit the application as per   |
| Cookham Dean Cricket Club Whyteladyes Lane   | Officers recommendation. This was   |
| Cookham  | seconded by Councillor Brar.  |
| Maidenhead   | It was Unanimously agreed to  |
| SL6 9LF  | APPROVE the application.  |
| *Item 9<br>19/00815/FULL   | Erection of a substation with associated works to include a retaining wall and fence, new balustrade, alterations to the existing   |
| Braywick Court School  | ramp, replacement gates for   |
| Hibbert Road<br>Maidenhead   | emergency vehicular access and a new pedestrian access from Hibbert   |
| SL6 1UU  | Road.   |
|  | A motion was put forward by Councillor Hill to permit the application as per Officers recommendation. This was seconded by Councillor Walters.  |
|  | It was Unanimously agreed to APPROVE the application.   |

# **ESSENTIAL MONITORING REPORTS (MONITORING)**

The Panel noted the Appeal Decision Reports and the Planning Appeals received.

| Τ | he meeting, | which be | gan at 7.0 | 0 pm. | . finished | at 9.30 | pπ |
|---|-------------|----------|------------|-------|------------|---------|----|
|   |             |          |            |       |            |         |    |

| CHAIRMAN |  |
|----------|--|
| DATE     |  |



# Agenda Item 4

# **ROYAL BOROUGH OF WINDSOR & MAIDENHEAD**

# Maidenhead Panel

# 19th June 2019

# **INDEX**

APP = Approval

CLU = Certificate of Lawful Use

DD = Defer and Delegate

DLA = Defer Legal Agreement

PERM = Permit

PNR = Prior Approval Not Required

REF = Refusal

WA = Would Have Approved WR = Would Have Refused

Item No. 1 Application No. 18/02601/FULL Recommendation DD Page No. 15

Location: Maidenhead Target Shooting Club Braywick Park Braywick Road Maidenhead SL6 1BN

**Proposal:** Erection of part single/part two-storey building for a special needs school, ancillary multi-use games areas,

landscaping and parking.

Applicant:Karen ShortMember Call-in:Expiry Date:26 June 2019

N.B. REPORT TO FOLLOW

Item No. 2 Application No. 19/00620/FULL Recommendation PERM Page No. 16

Location: Tarbay Farm Tarbay Lane Oakley Green Windsor SL4 4QG

**Proposal:** Replacement light industrial building.

Applicant: Tarbay Farm Estates Member Call-in: Expiry Date: 10 June 2019

Item No. 3 Application No. 19/00975/FULL Recommendation PERM Page No. 27

Location: 7 Clifton Close Maidenhead SL6 1DF

**Proposal:** Two storey front extension. Part single part two storey side/ rear extension.

Applicant:Mr JheetaMember Call-in:Cllr Geoffrey HillExpiry Date:21 June 2019

Item No. 4 Application No. 19/00976/FULL Recommendation REF Page No. 36

Location: 7 South Road Maidenhead SL6 1HF

**Proposal:** Hip-to-gable conversion, rear L-shaped dormer and front rooflights.

Applicant: Ms Jones Member Call-in: 13 Illr Claire Stretton Expiry Date: 20 June 2019

AGLIST

Appeal Decision Report

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Planning Appeal Received

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# ROYAL BOROUGH OF WINDSOR & MAIDENHEAD PLANNING COMMITTEE

# MAIDENHEAD DEVELOPMENT CONTROL PANEL

19 June 2019 Item: 1

Application

18/02601/FULL

No.:

Location: Maidenhead Target Shooting Club Braywick Park Braywick Road Maidenhead SL6

1BN

**Proposal:** Erection of part single/part two-storey building for a special needs school, ancillary

multi-use games areas, landscaping and parking.

**Applicant:** Karen Short **Agent:** Mr Mike Ibbott

Parish/Ward: Maidenhead Unparished/Oldfield Ward

If you have a question about this report, please contact: Adam Jackson on 01628 796660 or at

adam.jackson@rbwm.gov.uk

N.B.

# **REPORT TO FOLLOW**

# ROYAL BOROUGH OF WINDSOR & MAIDENHEAD PLANNING COMMITTEE

#### MAIDENHEAD DEVELOPMENT CONTROL PANEL

19 June 2019 Item: 2

**Application** 

19/00620/FULL

No.:

**Location:** Tarbay Farm Tarbay Lane Oakley Green Windsor SL4 4QG

**Proposal:** Replacement light industrial building.

Applicant: Tarbay Farm Estates
Agent: Miss Rosie Meehan
Parish/Ward: Bray Parish/Bray Ward

If you have a question about this report, please contact: Dariusz Kusyk on 01628796812 or at

dariusz.kusyk@rbwm.gov.uk

# 1. SUMMARY

1.1 The proposal constitutes inappropriate development in the Green Belt, thereby causing harm to the Green Belt, which attracts substantial weight. In terms of other harm, the proposal, due to its acceptable scale, well-balanced design and sympathetic form would have a congruous appearance within this established, semi-rural area. The proposal would not result in any harm to the openness of the Green Belt nor to the appearance of the surrounding area or host site. There would be some limited harm resulting to the character of the Green Belt from the change of use from agricultural to a commercial use of the building. It has been established that the majority of the existing building has permissions in place to be used for commercial purposes and the proposed replacement building would not be materially larger than the building it would replace. The fall-back position of the ability to utilise the existing building for commercial purposes is considered to amount to very special circumstances that would outweigh the harm to the Green Belt and any other harm. The development is therefore in compliance with Local Plan Policies GB1 and GB2, Borough Local Plan Submission Version policies SP1 and SP5 and the National Planning Policy Framework (2019), in particular paragraphs 143 -145.

It is recommended the Panel APPROVES planning permission for the following summarised reasons (the full reasons are identified in Section 9 of this report):

The proposal constitutes inappropriate development in the Green Belt, which attracts substantial weight and would also result in limited harm to the character of the locality. However, very special circumstances are considered to exist that would outweigh the harm the harm to the Green Belt by reason of inappropriateness and any other harm.

#### 2. REASON FOR PANEL DETERMINATION

• At the request of Councillor D.M. Coppinger, in order to 'ensure that this development together with a previous development do not damage the openness of the Green Belt'.

# 3. DESCRIPTION OF THE SITE AND ITS SURROUNDINGS

- 3.1 This part of the agricultural holding at Tarbay Farm comprises a collection of 3 buildings constructed at different dates and connected to each other. The application relates to all of the existing buildings and proposes their demolition and replacement. According to the planning history the western-most building was constructed between 2010 and 2011, and whilst the date of the central building is unknown it is believed to date to the 1960's or 70's.
- 3.2 The application buildings have been used in the past for the storage of hay and machinery and have been in agricultural use. However, a site visit has indicated that the buildings are no longer

in full-time agricultural use, with just two trailers stored in one of the buildings and the remainder of the site appearing absent of equipment, products or activity.

- 3.3 The planning history below reveals that a notification under Class R was submitted in December 2017 for the change of use of the eastern-most part of the building, with a gross floor area of 110 square metres, from an agricultural use to a flexible use, in this case B1 (light industrial) and B8 (storage). The correct requisite information was submitted with this notification, which confirmed that it was intended to commence the use in January 2018. Class R development, with a gross floor space of under 150 square metres, is permitted development without a requirement for any response from the local planning authority.
- 3.4 Subsequently application 18/02136/CLASSM was submitted and prior approval granted, which comprised the western-most building and a large proportion of the central building measuring 216 m² and 138m² respectively. Cumulatively, with the part of the building already having been converted (110m²) included, 462m² of the building has a permission to be converted from agricultural use to a flexible commercial use. A site visit has revealed that a full-height partition exists between these linked buildings and the small section of the remaining central building, previously shown to be retained for agricultural purposes; this partition appears to be an established feature. This small section of building is also served by its own and separate access along the south elevation.

# 4. KEY CONSTRAINTS

• Green Belt Impact

#### 5. DESCRIPTION OF THE PROPOSAL AND ANY RELEVANT PLANNING HISTORY

5.1 Planning permission is sought for a replacement commercial building. The proposed building would replace all of the attached structures on this site, comprising those areas with a lawful commercial use, and the small remaining area in agricultural use. The proposed structure would be symmetrical in shape with a pitched roof and central ridge measuring 6.0m in height and having a gross floor area of 560m².

# 5.2 Relevant planning history:

| Ref.            | Description   | Decision and<br>Date                                      |
|-----------------|---|---|
| 17/02098/FULL   | Erection of an agricultural building.   | Approved –<br>10/10/2017                                  |
| 17/20055/CNSULT | Change of use from an agricultural building to flexible use B1 (light industrial) and B8 (storage).                   | Notification only. No requirement for Council to respond. |
| 17/03855/CLASSM | (Class Q) Change of use from an agricultural building to a dwellinghouse (C3) and associated operational development. | Approved – 30/01/2018                                     |
| 18/02136/CLASSM | (Class R) Change of use of agricultural buildings to commercial use.  | Approved –<br>11/09/2018                                  |
| 18/03488/FULL   | Replacement industrial building   | Refused – 29/01/2019                                      |

# 6. DEVELOPMENT PLAN

**Adopted Royal Borough Local Plan (2003)** 

6.1 The main Development Plan policies applying to the site are:

| Issue      | Policy             |
|------------|--------------------|
| Design     | DG1                |
| Highways   | P4 and T5          |
| Green Belt | GB1, GB2, GB3, GB4 |

These policies can be found at:

https://www3.rbwm.gov.uk/downloads/download/154/local\_plan\_documents\_and\_appendices

# 7. MATERIAL PLANNING CONSIDERATIONS

# National Planning Policy Framework Sections (NPPF) (2019)

Section 4 - Decision-making

Section 13 - Protecting Green Belt land

**Borough Local Plan: Submission Version** 

| Issue   | Local Plan Policy |
|---|-------------------|
| Appropriate Development in Green Belt and acceptable impact on Green Belt | SP1, SP5          |
| Design in keeping with character and appearance of area                   | SP2, SP3          |

- 7.1 The NPPF sets out that decision-makers may give weight to relevant policies in emerging plans according to their stage of preparation. The Borough Local Plan Submission Document was published in June 2017. Public consultation ran from 30 June to 27 September 2017. Following this process the Council prepared a report summarising the issues raised in the representations and setting out its response to them. This report, together with all the representations received during the representation period, the plan and its supporting documents is now being examined by the Planning Inspectorate on behalf of the Secretary of State. The Submission Version of the Borough Local Plan does not form part of the statutory development plan for the Borough. However, by publishing and submitting the Borough Local Plan for independent examination the Council has formally confirmed its intention to adopt the submission version. As the Council considers the emerging Borough Local Plan to be sound and legally compliant, officers and Councillors should accord relevant policies and allocations significant weight in the determination of applications taking account of the extent to which there are unresolved objections to relevant policies. Therefore, the weight afforded to each policy at this stage as a material planning consideration will differ depending on the level and type of representation to that policy. This is addressed in more details in the assessment below.
- 7.2 This document can be found at: https://www3.rbwm.gov.uk/info/201026/borough\_local\_plan/1351/submission/1

# Other Local Strategies or Publications

- 7.3 Other Strategies or publications relevant to the proposal are:
  - RBWM Parking Strategy
- 8. CONSULTATIONS CARRIED OUT
- 8.1 Comments from interested parties

5x occupiers were notified directly of the application.

The planning officer posted a statutory notice advertising the application at the site on 08/03/2019.

4x letters were received objecting the application, summarised below:

| Occupiers from the neighbouring properties and the 'Oakley Green, Fifield & District Association Limited' have raised numerous concerns, summarised below:  |  |
|---|--|
| <ul> <li>Unacceptable impact in terms of the access and highways impact;</li> <li>Overdevelopment and excessive scale increase;</li> <li>Inappropriate use within the Green Belt;</li> <li>Unacceptable fumes, noise and light pollution;</li> <li>Impact upon the TPOs.</li> </ul> | Paragraph 9.                                 |
| Occupiers from the neighbouring properties have raised concerns, which are not material to the consideration of this planning application and can't be taken into account during determination of this application, summarised below:  • Loss of value of adjacent properties.      | Non-material planning consideration matters. |

# 8.2 Statutory consultees

| Consultee              | Comment  | Officer Response |
|------------------------|--|------------------|
| Bray Parish<br>Council | Recommended for refusal, due to:  a) contrary to policy GB1 – no very special circumstances; b) contrary to policy GB2 – unacceptable impact on the openness of the Green Belt; c) The proposal would be contrary to the NPPF and would represent inappropriate development in the Green Belt, which is by definition harmful to the openness of the Green Belt. | Paragraph 9.     |

# 8.3 Other Consultees and Organisations

| Consultee                 | Comment                               | Officer Response |
|---------------------------|---------------------------------------|------------------|
| Highways<br>Officer       | No objections, subject to condition.  | Paragraph 9.10   |
| Environment<br>Protection | No objections, subject to conditions. | Paragraph 9.11   |

# 9. EXPLANATION OF RECOMMENDATION

# 9.1 The key issues for consideration are:

- Impact upon the Green Belt;
- Impact upon the neighbouring properties;
- Highways and parking impact;
- Environmental Health impact;
- Trees and Landscape Impact.

# i) Impact upon the Green Belt

- 9.2 The site lies within the Green Belt and as set out in paragraph 133 of the NPPF (2019) the Government attaches great importance to the Green Belts and the fundamental aim of Green Belt policy is to prevent urban sprawl by keeping land permanently open. Paragraph 143 of the NPPF states that inappropriate development is by definition harmful to the Green Belt and should not be approved except in very special circumstances (VSC).
- 9.3 Paragraph 145 of the NPPF goes on to state that a local planning authority should regard the construction of new buildings as inappropriate development in the Green Belt with some exceptions (see below). Local Plan policy GB1 also sets out acceptable uses and development in the Green Belt and policy GB2 states (amongst other things) that permission will not be granted for replacement of existing buildings if it would have a greater impact on the openness of the Green Belt or the purposes of including land in it than an existing development on the site. However, the Local Plan was prepared in accordance with the cancelled PPG2 Green Belts and therefore, while broadly in line with the NPPF, policies GB1 and GB2 differ in emphasis. As such, policies GB1 and GB2 are given weight, but not full weight in the consideration of this proposal and the NPPF is considered to be a more up-to-date expression of Government intent.
- 9.4 The exceptions in paragraph 145 of the NPPF include:
  - the replacement of a building, provided that the replacement building is the same use and not materially larger than the one it replaces;
- 9.5 The development the subject of this application is a replacement of a building of which 462m² is subject to extant permissions to be used for B1 and B8 uses. The remaining 98m² or 18% remains in agricultural use. The proposed development does not constitute an appropriate form of development in the Green Belt, as stated within the NPPF or the Local Plan. Inappropriate development is, by definition, harmful to the Green Belt and should not be approved except in very special circumstances. Paragraph 144 of the NPPF makes it clear that when considering any planning application, local planning authorities should ensure that substantial weight is given to any harm to the Green Belt. 'Very special circumstances' will not exist unless the potential harm to the Green Belt by reason of inappropriateness, and any other harm resulting from the proposal, is clearly outweighed by other considerations.
- 9.6 With regard to 'any other harm', the proposed use would result in a change in the nature of the activity on the site in comparison with the previous use, which would result in limited harm to the character of the Green Belt. However, the proposal, due to its acceptable scale, well-balanced design and sympathetic form would have a congruous appearance within this established semi-rural area that would result in a benign impact on the openness of the Green Belt and the appearance of the surrounding area. A comparison of the existing and the proposed building is given below.

|                         | Footprint (+/- from existing) | Volume (+/- from existing) |
|-------------------------|-------------------------------|----------------------------|
| Existing building       | 558.6m²                       | 3053.0m³                   |
| Refused - 18/03488/FULL | 556.3m² (-2.3m²)              | 2808.0m³ (-245m³)          |
| Current -19/00620/FULL  | 561.6m² (+3.0m²)              | 2684.0m³ (-369m³)          |

- 9.7 It will be noted that the replacement building would have approximately the same floor area as the existing and the volume would be reduced by approximately 12%. Furthermore, the maximum height of the building would be reduced by approximately 0.5m with the side eaves reduced by approximately 1.0m. When compared to the previous refusal for a replacement building on this site (18/03488/FULL) it is considered that the design and form of the proposed replacement building the subject of this application has overcome the monolithic appearance of the previous scheme.
- 9.8 It has been established that the majority of the existing building has permissions in place to be used for commercial purposes and the proposed replacement building would not be materially larger than the building it would replace. The fall-back position of the ability to utilise the existing building for commercial purposes is considered to amount very special circumstances that would outweigh the harm to the Green Belt and any other harm. The development is therefore considered to be in compliance with Local Plan Policies GB1 and GB2, Borough Local Plan Submission Version policies SP1 and SP5 and the National Planning Policy Framework (2019), in particular paragraphs 143 -145.

# ii) Impact upon the neighbouring properties

9.9 The proposed replacement building would not result in any adverse impact upon the rural character of the wider locality and would appear uncontentious in relation to countryside views to the west from adjacent dwellings. The proposal would be considered well-balanced in terms of its scale and form, effectively being in keeping with the open character of Tarbay Lane. It would not result in any unacceptable harm to the visual amenities currently enjoyed by the residential properties sited to the east.

# iii) Highways and Parking

9.10 The proposed development includes in total 10x parking spaces and an access way surrounding the proposed building, as indicated on the submitted Block Plan. It is therefore considered that sufficient space would remain on the site to accommodate the car parking for the resulting development, in compliance with the adopted parking standards in Appendix 7 of the Local Plan as amended by the Royal Borough of Windsor and Maidenhead Parking Strategy, May 2004. It will be noted that the Highway Authority have raised no objections to this proposal.

# iv) Environmental Health

9.11 No objection raised, however subject to conditions in terms of provision of Site Specific Construction Environmental Management Plan (CEMP) and Vehicle Deliveries/Collections times.

# v) Trees and Landscape Impact

9.12 The proposed replacement building would be sited approximately 30.0m from the protected trees, sited to the east, along the side boundary of the application site. It is considered that such separation distance would be sufficient and effectively no detrimental impact on the existing TPO trees would arise.

#### 10. PLANNING BALANCE AND CONCLUSION

10.1 Paragraph 11 of the Framework explains how the presumption in favour of development applies. This proposal is considered to be in accord with relevant development plan policies, which are given moderate weight (due to their degree of compliance with the NPPF) and with the relevant policies of the NPPF, which are given significant weight as a material planning consideration. In this case the tilted balance is not engaged and the planning balance is carried out in the usual way, having regard to the statutory test in section 38(6) of the Planning and Compulsory Purchase Act 2004.

# 11. APPENDICES TO THIS REPORT

• Appendix 1 – Location and site – ref. KCC2404/21A;

- Appendix 2 Proposed floorplans and elevations ref. KCC2404/24;
- Appendix 3 Block Plan ref. KCC2404/22.

Documents associated with the application can be viewed at <a href="http://www.rbwm.gov.uk/pam/search.jsp">http://www.rbwm.gov.uk/pam/search.jsp</a> by entering the application number shown at the top of this report without the suffix letters.

# 12. CONDITIONS RECOMMENDED FOR INCLUSION IF PERMISSION IS GRANTED

- 1 The development hereby permitted shall be commenced within three years from the date of this permission.
  - <u>Reason:</u> To accord with the provisions of Section 91 of the Town and Country Planning Act 1990 (as amended).
- The materials to be used on the external surfaces of the development shall be in accordance with those specified in the application unless any different materials are first agreed in writing by the Local Planning Authority. Development shall be carried out in accordance with the approved details.
  - Reason: In the interests of the visual amenities of the area. Relevant Policies Local Plan DG1.
- 3 Site Specific Construction Environmental Management Plan (CEMP)No development shall take place until a site specific Construction Environmental Management Plan has been submitted to and been approved in writing by the Local Planning Authority. The plan must demonstrate the adoption and use of the best practicable means to reduce the effects of noise, vibration, dust and site lighting. The plan should include, but not be limited to: - Procedures for maintaining good public relations including complaint management, public consultation and liaison - Arrangements for liaison with the Environmental Protection Team - All works and ancillary operations which are audible at the site boundary, or at such other place as may be agreed with the Local Planning Authority, shall be carried out only between the following hours: 08 00 Hours and 18 00 Hours on Mondays to Fridays and 08 00 and 13 00 Hours on Saturdays and; at no time on Sundays and Bank Holidays. - Deliveries to and removal of plant, equipment, machinery and waste from the site must only take place within the permitted hours detailed above. - Mitigation measures as defined in BS 5528: Parts 1 and 2: 2009 Noise and Vibration Control on Construction and Open Sites shall be used to minimise noise disturbance from construction works. - Procedures for emergency deviation of the agreed working hours. - Control measures for dust and other airborne pollutants. This must also take into account the need to protect any local resident who may have a particular susceptibility to air-borne pollutants. - Measures for controlling the use of site lighting whether required for safe working or for security purposes. Reason: In the interests of the amenities of surrounding occupiers during the construction of the development.
- No part of the development shall be occupied until vehicle parking and turning space has been provided, surfaced and marked out in accordance with the approved drawing. The space approved shall be kept available for parking and turning in association with the development.

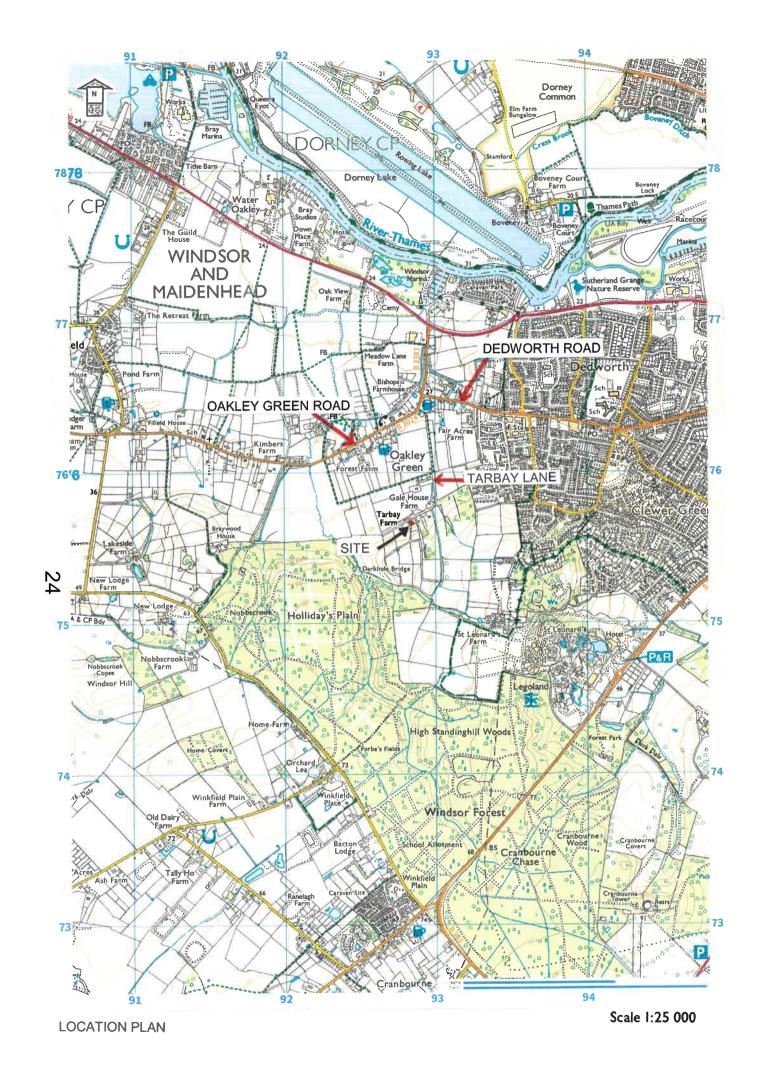
  Reason: To ensure that the development is provided with adequate parking facilities in order to reduce the likelihood of roadside parking which could be detrimental to the free flow of traffic and to highway safety, and to facilitate vehicles entering and leaving the highway in forward gear. Relevant Policies Local Plan P4, DG1.
- The development hereby permitted shall be carried out in accordance with the approved plans listed below.
  - <u>Reason:</u> To ensure that the development is carried out in accordance with the approved particulars and plans.
- The areas outside the building shall only be used for the purposes shown on the approved plan and shall not be used for any external storage.
  - <u>Reason:</u> In order to preserve the openness of the Green Belt and in the interests of the visual amenities of the area. Relevant Policies Local Plan policies GB1 and GB2.

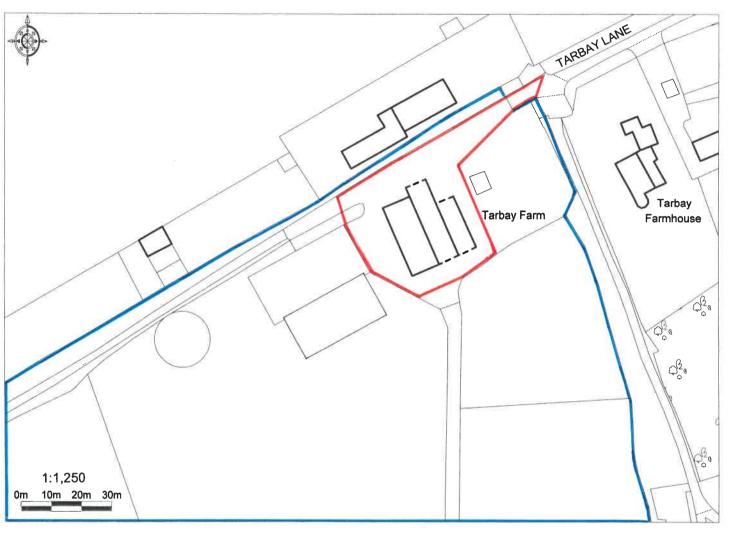
# **Informatives**

1 IEH06 Asbestos informative It is noted that the existing buildings may contain asbestos. The applicant is recommended to ensure that all contractors involved in the demolition and site clearance works are aware of the requirements of the Control of Asbestos at Work Regulations 1987 (as amended) and should contact the Health and safety Executive at Priesley House, Priestley Road, Basingstoke, Hants, RG24 9NW for further information and advice.

22

- Smoke Control Informative The Royal Borough receives a large number of complaints relating to construction burning activities. The applicant should be aware that any burning that gives rise to a smoke nuisance is actionable under the Environmental Protection Act 1990. Further that any burning that gives rise to dark smoke is considered an offence under the Clean Air Act 1993. It is the Environmental Protection Team policy that there should be no fires on construction or demolition sites. All construction and demolition waste should be taken off site for disposal. The only exceptions relate to knotweed and in some cases infected timber where burning may be considered the best practicable environmental option. In these rare cases we would expect the contractor to inform the Environmental Protection Team before burning on 01628 68 3830 and follow good practice.
- The attention of the applicant is drawn to the Berkshire Act 1986, Part II, Clause 9, which enables the Highway Authority to recover the costs of repairing damage to the footway or grass verge arising during building operations. The attention of the applicant is drawn to Section 59 of the Highways Act 1980 which enables the Highway Authority to recover expenses due to extraordinary traffic. No builders materials, plant or vehicles related to the implementation of the development should be parked/stored on the public highway so as to cause an obstruction at any time.

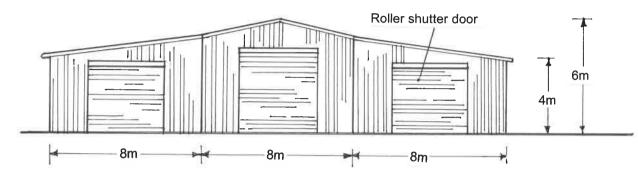




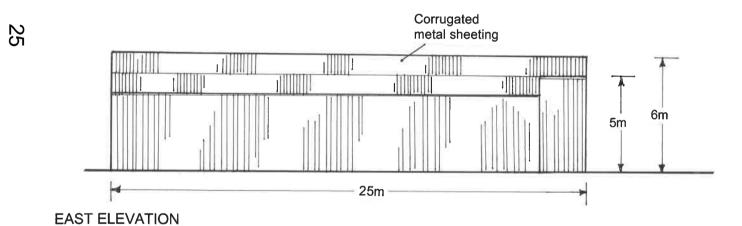
SITE PLAN

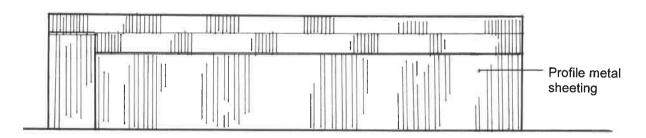
| PLAN   | KCC2404/21/            | 4     |                               |
|--------|------------------------|-------|-------------------------------|
| TITLE  | Location and Site Plan |       |                               |
| SITE   | Tarbay Farm            |       |                               |
| CLIENT | Tarbay Farm Estates    |       |                               |
| NUMBER | KCC2404/21A 03/19cb    |       |                               |
| DATE   | March 2019             | SCALE | 1:25,000 and<br>1:1,250 at A3 |

KERNON COUNTRYSIDE CONSULTANTS
Greenacres Barn, Purton Stoke, Swindon SN5 4LL
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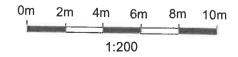


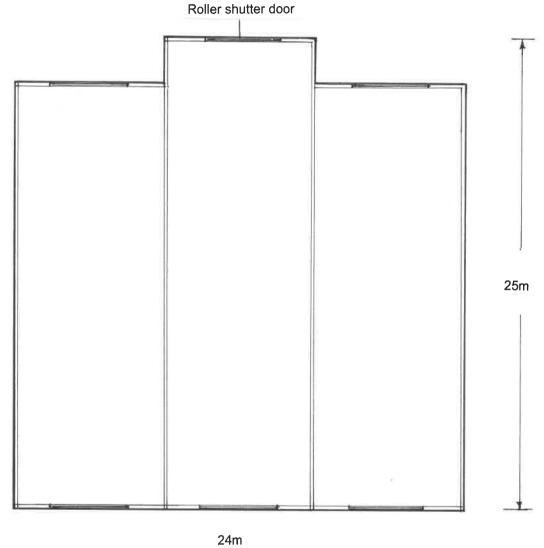
# NORTH AND SOUTH ELEVATIONS





WEST ELEVATION

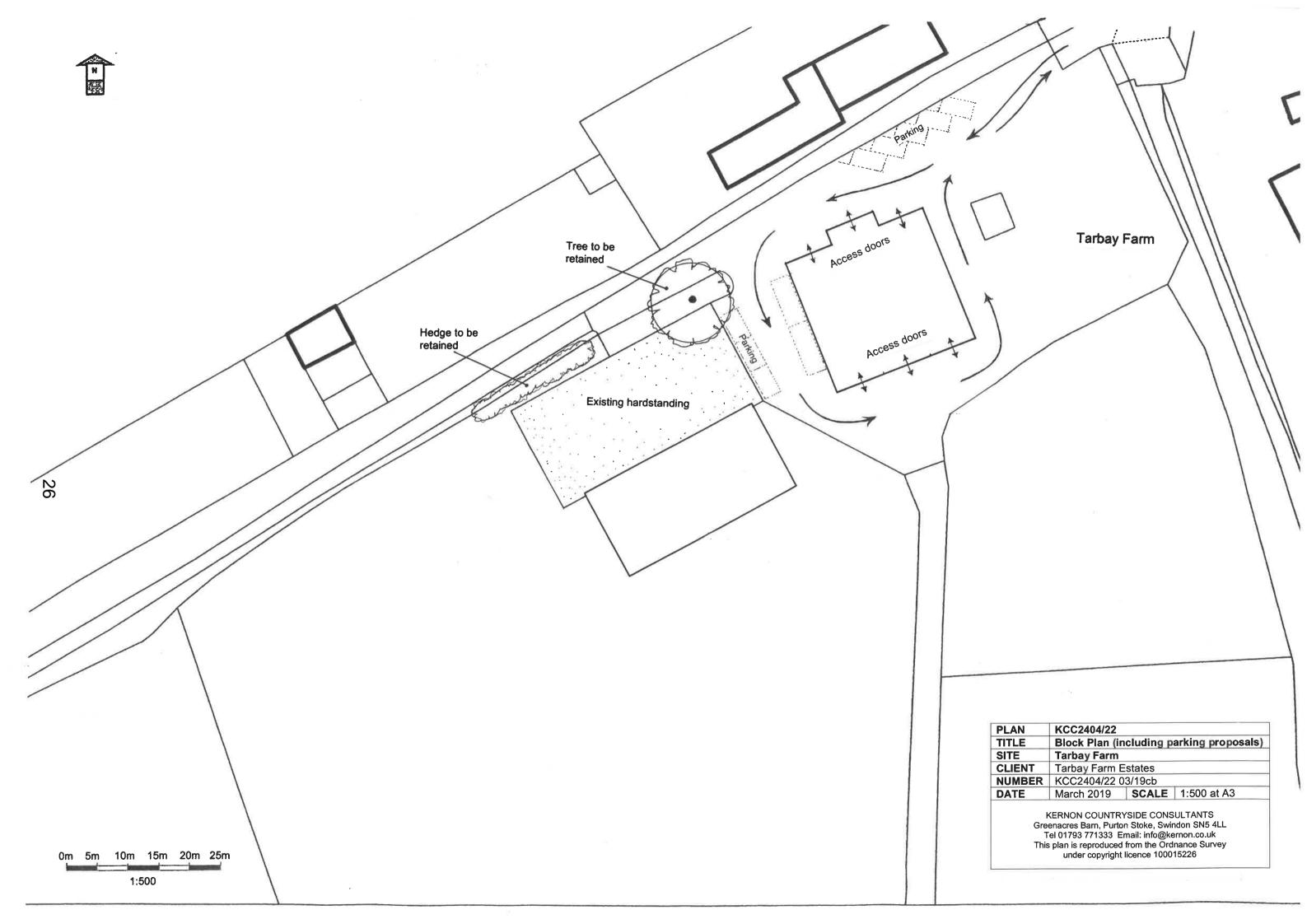




FLOOR PLAN

| PLAN   | KCC2404/24                         |       |             |
|--------|------------------------------------|-------|-------------|
| TITLE  | Proposed Floor Plan and Elevations |       |             |
| SITE   | Tarbay Farm                        |       |             |
| CLIENT | Tarbay Farm Estates                |       |             |
| NUMBER | KCC2404/24 03/19cb                 |       |             |
| DATE   | March 2019                         | SCALE | 1:200 at A3 |

KERNON COUNTRYSIDE CONSULTANTS Greenacres Barn, Purton Stoke, Swindon SN5 4LL Tel 01793 771333 Email: info@kernon.co.uk



# ROYAL BOROUGH OF WINDSOR & MAIDENHEAD PLANNING COMMITTEE

#### MAIDENHEAD DEVELOPMENT CONTROL PANEL

19 June 2019 Item: 3

**Application** 

19/00975/FULL

No.:

**Location:** 7 Clifton Close Maidenhead SL6 1DF

**Proposal:** Two storey front extension. Part single part two storey side/ rear extension.

**Applicant:** Mr Jheeta

**Agent:** Mr Martin Pugsley

Parish/Ward: Maidenhead Unparished/Oldfield Ward

If you have a question about this report, please contact: Sheila Bowen on 01628 796061 or at sheila.bowen@rbwm.gov.uk

# 1. SUMMARY

1.1 This proposal for a two storey front extension and a part single part two storey side/ rear extension to a house in Clifton Close just off the Braywick Road is considered to have an acceptable impact on neighbouring amenities and the character of the area. The extensions have been reduced in size considerably following discussions with the planning officer.

It is recommended the Panel GRANTS planning permission with the conditions listed in Section 9 of this report.

#### 2. REASON FOR PANEL DETERMINATION

 At the request of Councillor Hill. He stated that a neighbour has asked him to call this in for the following reasons. It is unsightly taking neighbours' light away with substantial overlooking. Mass and scale is inappropriate for the road. It stretches well past the rear building line.

# 3. DESCRIPTION OF THE SITE AND ITS SURROUNDINGS

3.1 The site is near the head of the Clifton Close cul-de-sac, which lies off the Braywick Road, and comprises a medium sized house and gardens on a close of similar houses. Many of the other houses in the close have been extended in various ways, some with large two storey rear extensions. The house is currently guite shallow from front to back.

# 4. DESCRIPTION OF THE PROPOSAL AND ANY RELEVANT PLANNING HISTORY

- 4.1 The proposal has been amended from a much larger scheme, which included a very large two storey extension at the rear and side, and a first floor side extension. The amended proposal comprises a two storey front extension and a part single part two storey side/ rear extension. The ground floor would extend 6m to the rear, while the first floor would extend 4m to the rear. The rear extension would have a double hipped roof with ridges lower than the main ridge of the house, while the front extension would have a gable roof matching the existing front gable. The front extension and the front of the garage would not project forward of the existing front projection. The single storey elements of the extension would have a flat roof, apart from the front of the garage which would incorporate a pitched roof.
- 4.2 No relevant planning history.

# 5. MAIN RELEVANT STRATEGIES AND POLICIES RELEVANT TO THE DECISION

**Royal Borough Local Plan** 

5.1 The main Development Plan policies applying to the site are:

|            | Within settlement area | Parking |
|------------|------------------------|---------|
| Local Plan | DG1, H14               | P4      |

These policies can be found at:

https://www3.rbwm.gov.uk/downloads/download/154/local\_plan\_documents and appendices

#### 5.2 **Borough Local Plan: Submission Version**

| Issue   | Local Plan Policy |
|---|-------------------|
| Design in keeping with character and appearance of area | SP2, SP3          |

The NPPF sets out that decision-makers may give weight to relevant policies in emerging plans according to their stage of preparation. The Borough Local Plan Submission Document was published in June 2017. Public consultation ran from 30 June to 27 September 2017. Following this process the Council prepared a report summarising the issues raised in the representations and setting out its response to them. This report, together with all the representations received during the representation period, the plan and its supporting documents have now been submitted to the Secretary of State for examination. The Submission Version of the Borough Local Plan does not form part of the statutory development plan for the Borough. However, by publishing and submitting the Borough Local Plan for independent examination the Council has formally confirmed its intention to adopt the submission version. As the Council considers the emerging Borough Local Plan to be sound and legally compliant, officers and Councillors should accord relevant policies and allocations significant weight in the determination of applications taking account of the extent to which there are unresolved objections to relevant policies. Therefore, the weight afforded to each policy at this stage will differ depending on the level and type of representation to that policy. This is addressed in more detail in the assessment below.

This document can be found at:

https://www3.rbwm.gov.uk/info/201026/borough local plan/1351/submission/1

# Other Local Strategies or Publications

- 5.3 Other Strategies or publications relevant to the proposal are:
  - RBWM Parking Strategy view using link at paragraph 5.2

#### 6. **EXPLANATION OF RECOMMENDATION**

- 6.1 The key issues for consideration are:
  - i impact on the character of the area and the street scene;
  - ii impact on neighbouring amenities; and
  - iii parking

#### Character and street scene

6.2 The appearance of a development is a material planning consideration and the National Planning Policy Framework, Section 12 (Achieving Well-Designed Places) and Local Plan Policy DG1, advises that all development should seek to achieve a high quality of design that improves the character and quality of an area. The scheme has been significantly reduced in size, including a two storey side extension being reduced to a single storey. Although the ground floor element of 28

the scheme is large, overall the revised scheme would be proportionate to the size of the original house, and would not harm the character of the area or the street scene. It is noted that a single storey 8m rear extension could be constructed as permitted development under the neighbour notification scheme and this must be borne in mind as a material consideration. The current proposal is for a 6m extension at ground floor level. The first floor rear extension would have lower ridges than the main ridge of the house and would be hipped to the rear, giving it a subordinate appearance. The proposed two storey front extension would be modest in scale, and would not project forward of the existing front projection of the house. The first floor element of the rear extension would be set well away from the side boundaries of the site, to ensure that there would be no terracing effect as a result of the proposed development. The extensions would appear as natural extensions to the house. It is noted that the neighbouring house, no. 5, has a large two storey extension of a similar bulk to that proposed here. The proposal is considered to respect the appearance and design of the host dwelling and the appearance and character of the street scene would not be harmed.

# **Amenity**

6.3 No. 9 Clifton Rise has a side bedroom window facing the site of the rear extension, however, the plans have been amended to set the first floor element farther away from the boundary and to make it shorter, and it is considered that the revised proposal does not cause any loss of light or unacceptable loss of outlook from this window. The originally proposed two storey rear/side extension near no. 5 Clifton Rise has been removed. There are some windows in the side elevation of no. 5, but now that the rear extension would not be as close to the side boundary, there would be no impact on light or outlook to these windows. There would be a single bathroom window in the north-east facing elevation of the first floor element of the rear extension and this should be conditioned to be top opening and obscure glazed to prevent any overlooking should permission be forthcoming (condition 3). Furthermore, it should also be conditioned that there be no further windows at first floor level in the flank elevations of the rear extension (condition 4). The new side door at ground floor level would not result in any loss of privacy to the neighbour as there is an intervening 1.8m high fence. It is considered that there would be no material harm caused to the immediate neighbouring properties in terms of loss of privacy, outlook, daylight, sunlight or otherwise.

# **Parking**

6.4 The proposed garage would be substandard in width at 2.8m as opposed to the standard 3m. However there is ample parking space on the frontage of the property. Sufficient space would remain on the site to accommodate the car parking for the resulting dwelling in compliance with the adopted parking standards in Appendix 7 of the Local Plan as amended by the Royal Borough of Windsor and Maidenhead Parking Strategy, May 2004.

# 7. CONSULTATIONS CARRIED OUT

# **Comments from interested parties**

6 occupiers were notified directly of the application.

The planning officer posted a notice advertising the application at the site on 11.4.2019.

3 letters were received <u>objecting</u> to the application as originally submitted and as previously amended (not the latest amendments), summarised as:

| Comr | ment  | Where in the report this is considered |
|------|---|--|
| 1.   | The extension is colossal and would not be subordinate to the existing building. It would be twice the size of other houses in the close. (2) | 6.2                                    |
| 2.   | It would have a detrimental impact on neighbouring dwellings – overbearing, overshadowing, privacy and outlook- would seriously               | 6.3                                    |

|     | erode our amenity.   |  |
|-----|--|--|
| 3.  | Inaccurate plans. It would be much larger than 5 Clifton Close, and the proposed garage would be 1m from the side boundary.  | Amended plans received, and the plans of 5 Clifton Close are taken from the ordnance survey plans. |
| 4.  | Objection to the side extension – does not comply with regulations.  | 6.2, 6.3   |
| 5.  | New side door would cause loss of privacy.   | 6.3  |
| 6.  | Two storey side extension would cause loss of amenity.   | 6.3  |
| 7.  | The rear extension would cause loss of sunlight, and would overlook neighbouring property.(2)  | 6.3  |
| 8.  | Would lose views of trees on the golf course – loss of outlook.  | 6.3  |
| 9.  | Terracing effect – dominant and cramped impact on street scene.  | 6.2  |
| 10. | Increased number of bathrooms would impact the sewerage system, and increased run-off could cause localised flooding.  | Not planning considerations  |
| 11. | Frontage would be dominated by parking   | 6.4  |
| 12. | The single storey garages in the road provide gaps and visual relief in the road, and the proposal would significantly compromise this sense of space, light and openness. Contrary to the Borough Design Guide. | 6.2  |

#### 8. CONCLUSION

8.1 As amended, these proposed extensions are considered to be in accordance with policies DG1 and H14 of the Local Plan, which are considered to be up-to-date and should be given greatest weight. These policies support the aims of achieving well designed places, with a high standard of amenity for existing and future users, which itself is in accord with the NPPF (paras 124, 127 and 130), accorded significant weight as a material consideration.

# 9. APPENDICES TO THIS REPORT

- Appendix A Site location plan
- Appendix B Existing plans
- Appendix C Existing and proposed elevations
- Appendix D Proposed plans

Documents associated with the application can be viewed at <a href="http://www.rbwm.gov.uk/pam/search.jsp">http://www.rbwm.gov.uk/pam/search.jsp</a> by entering the application number shown at the top of this report without the suffix letters.

This recommendation is made following careful consideration of all the issues raised through the application. The Case Officer has sought solutions to these issues where possible to secure a development that improves the economic, social and environmental conditions of the area, in accordance with NPFF.

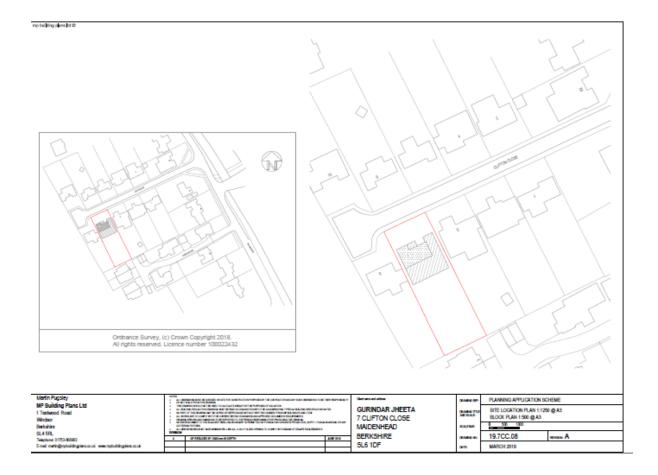
In this case the issues have been successfully resolved.

# 10. CONDITIONS RECOMMENDED FOR INCLUSION IF PERMISSION IS GRANTED

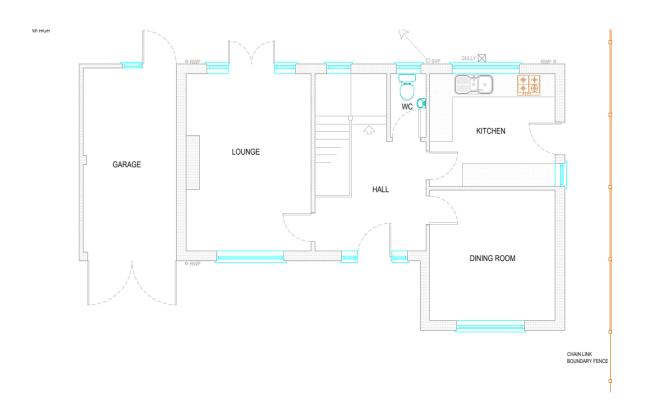
1 The development hereby permitted shall be commenced within three years from the date of this permission.

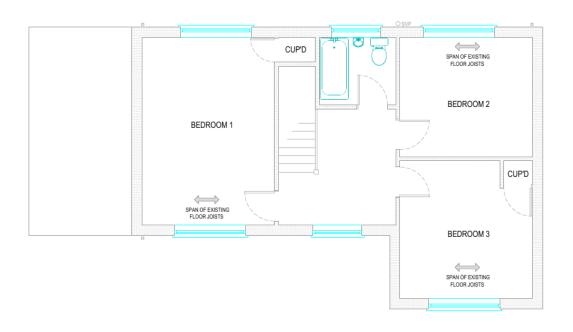
Reason: To accord with the provisions of Section 91 of the Town and Country Planning Act 1990

- (as amended).
- The materials to be used on the external surfaces of the development shall be in accordance with those specified in the application unless any different materials are first agreed in writing by the Local Planning Authority. Development shall be carried out in accordance with the approved details.
  - Reason: In the interests of the visual amenities of the area. Relevant Policies Local Plan DG1.
- The first floor window in the East elevation of the extension shall be of a permanently fixed, nonopening design, with the exception of an opening toplight that is a minimum of 1.7m above the finished internal floor level, and fitted with obscure glass and the window shall not be altered. Reason: To prevent overlooking and loss of privacy to neighbouring occupiers. Relevant Policies
  - Local Plan H14.
- 4 No further windows shall be inserted at first floor level in the flank elevations of the rear extension.
  - <u>Reason:</u> To prevent overlooking and loss of privacy to neighbouring occupiers. Relevant Policies Local Plan H14.
- The development hereby permitted shall be carried out in accordance with the approved plans listed below.
  - <u>Reason:</u> To ensure that the development is carried out in accordance with the approved particulars and plans.



# Appendix A





# Appendix B



Appendix C









# Appendix D

# ROYAL BOROUGH OF WINDSOR & MAIDENHEAD PLANNING COMMITTEE

#### MAIDENHEAD DEVELOPMENT CONTROL PANEL

19 June 2019 Item: 4

**Application** 

19/00976/FULL

No.:

**Location:** 7 South Road Maidenhead SL6 1HF

**Proposal:** Hip-to-gable conversion, rear L-shaped dormer and front rooflights.

**Applicant:** Ms Jones

Agent: Mr Nathan Turner

Parish/Ward: Maidenhead Unparished/Boyn Hill Ward

If you have a question about this report, please contact: David Johnson on 01628 685692 or at david.johnson@rbwm.gov.uk

# 1. SUMMARY

1.1 It is considered that the size and appearance of the hip to gable conversion and L shaped dormer would result in a disproportionate top-heavy addition to the dwelling and would detract from the character and appearance of the host dwelling and the street scene. The proposed dormer would be readily visible from the rear gardens of properties fronting Grenfell Road and High Town Road and would detract from the locality in general. It is considered that the proposed hip to gable conversion and L shaped dormer by virtue of its size, bulk and design would result in a disproportionate and discordant form of development unsympathetic to the host dwelling and would harm the character and appearance of the locality contrary to local plan policies DG1 and H14 and emerging policies SP2 and SP3 and paragraphs 127 and 130 of the National Planning Policy Framework (NPPF) (2019).

# It is recommended the Panel REFUSES planning permission for the following summarised reasons (the full reasons are identified in Section 9 of this report):

1. The proposed hip to gable conversion and rear L shaped dormer, by virtue of their size, bulk and design, would result in a disproportionate and discordant form of development that would appear unsympathetic to the host dwelling and would harm the character and appearance of the locality in general, contrary to policies DG1 and H14 of the Royal Borough of Windsor and Maidenhead Local Plan 1999 (Incorporating Alterations Adopted in June 2003) and emerging policies SP2 and SP3 of the Borough Local Plan Submission Version.

# 2. REASON FOR PANEL DETERMINATION

At the request of Councillor Claire Stretton because the applicant had previously requested
that this application be dealt via a Certificate of Lawfulness for a Proposed Development, as
a very similar development has taken place via this method nearby. To ensure this is heard in
an open and transparent forum and in the public interest it is requested that this should be
debated and decided in public.

# 3. DESCRIPTION OF THE SITE AND ITS SURROUNDINGS

3.1 The application site is a semi – detached two storey dwelling located on the north-side of South Road. No's 1 to 19 South Road form five pairs of semi – detached properties of the same design and size, which remain relatively untouched in terms of development when viewed from the front. The area is predominantly residential with other similarly designed properties found on Grenfell Road and East Road.

#### 4. DESCRIPTION OF THE PROPOSAL AND ANY RELEVANT PLANNING HISTORY

4.1 The application seeks planning permission for a hip to gable roof conversion, rear L – shaped dormer and front rooflights. The proposal would provide two additional bedrooms and a second bathroom within an extended roof-space.

| Ref.          | Description   | Decision and Date                              |
|---------------|---|--|
| 18/02294/CPD  | Certificate of Lawfulness to determine whether the proposed hip to gable conversion, L – shaped rear dormer and front rooflights is lawful. | Refused on the 18 <sup>th</sup> October 2018   |
| 18/02295/FULL | Single storey rear extension.   | Permitted on the 18 <sup>th</sup> October 2018 |
| 19/00342/CPD  | Certificate of Lawfulness to determine whether the proposed hip to gable conversion, L – shaped rear dormer and front rooflights is lawful. | Refused on the 2 <sup>nd</sup> February 2019   |

#### 5. MAIN RELEVANT STRATEGIES AND POLICIES RELEVANT TO THE DECISION

#### **Royal Borough Local Plan**

5.1 The main Development Plan policies applying to the site are:

|            | Within<br>settlement<br>area | Parking and highway safety |
|------------|------------------------------|----------------------------|
| Local Plan | DG1, H14                     | N6                         |

These policies can be found at:

https://www3.rbwm.gov.uk/downloads/download/154/local plan documents and appendices

#### 6. MATERIAL CONSIDERATIONS

#### National Planning Policy Framework Sections (NPPF) (2019)

Section 4- Decision-making

Section 12- Achieving well-designed places

#### 6.1 Borough Local Plan: Submission Version

| Issue   | Local Plan Policy |
|---|-------------------|
| Design in keeping with character and appearance of area | SP2, SP3          |

The NPPF sets out that decision-makers may give weight to relevant policies in emerging plans according to their stage of preparation. The Borough Local Plan Submission Document was published in June 2017. Public consultation ran from 30 June to 27 September 2017. Following this process the Council prepared a report summarising the issues raised in the representations and setting out its response to them. This report, together with all the representations received during the representation period, the plan and its supporting documents have now been submitted to the Secretary of State for examination. The Submission Version of the Borough Local Plan does not form part of the statutory development plan for the Borough. However, by publishing and submitting the Borough Local Plan for independent examination the Council has formally confirmed its intention to adopt the submission version. As the Council considers the emerging Borough Local Plan to be sound and legally compliant, officers and Councillors should accord relevant policies and allocations significant weight in the determination of applications

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taking account of the extent to which there are unresolved objections to relevant policies. Therefore, the weight afforded to each policy at this stage will differ depending on the level and type of representation to that policy. This is addressed in more detail in the assessment below.

6.2 This document can be found at: https://www3.rbwm.gov.uk/info/201026/borough\_local\_plan/1351/submission/1

#### Other Local Strategies or Publications

- 6.3 Other Strategies or publications relevant to the proposal are:
  - RBWM Parking Strategy
     More information on these documents can be found at:
     <a href="https://www3.rbwm.gov.uk/info/200414/local\_development\_framework/494/supplementary\_planning">https://www3.rbwm.gov.uk/info/200414/local\_development\_framework/494/supplementary\_planning</a>

#### 7. CONSULTATIONS CARRIED OUT

#### **Comments from interested parties**

Three occupiers were notified directly of the application.

The planning officer posted a statutory notice advertising the application at the site on the 17th April 2019.

One letter was received objecting to the application, summarised as:

| Comment |   | Where in the report this is considered                                 |
|---------|---|--|
| 1.      | The planning application was previously submitted under a Permitted Development (PD) certificate. This was rejected with one of the non – compliance reasons being a section of the original roof eaves were to be removed and not reinstated. As an attached property owner this will affect my property since the two properties share a common roof.   | Paragraphs 6.2<br>– 6.3  |
| 2.      | The properties are approximately 123 years old and any development will cause the roof to move and resettle as new loadings and modifications are made. This will occur at construction time and for a period afterwards as the roof settles again. The roof design was not intended for sections to be removed or added. Given the age of the roof, this is a factor that could give rise to unforeseen complications.   | Not considered<br>in the report as<br>this is not a<br>planning matter |
| 3.      | The development is not a simple loft conversion but an expansion of the roof area. I am very concerned that removal of any part of the existing roof, or the addition of any structures, could directly impact the structural integrity of the existing roof structure covering both properties. The development could give rise to structural issues both in the short and medium term. Given the councils previous PD ruling, I believe that the design of the development has structural flaws that could have grave consequences for my property. | As above   |
| 4.      | The size of the proposed development is also of concern. With the already approved planning permission for a single storey side and rear extension for the property, should the roof development be granted, this would turn a late19th century modest sized semi – detached house from two to four bedrooms, the addition of a bathroom, together with extended ground floor living area.  | Paragraph 6.4 –<br>6.5 and 6.7   |
| 5.      | While small extensions have been undertaken with other properties in the road, to my knowledge nothing on this scale has been performed with similar neighbouring properties. The footprint of the original   | Paragraphs 6.4<br>– 6.5  |

Victorian house will be lost under multiple extensions. Aesthetically this will be out of keeping with its surroundings. The profile of the roofline will be altered from a pitched to a squared off roof to the rear of the property not matching any existing profiles in the road. This is out of character for the period of the property and surrounding area.

#### **Statutory consultees**

None required.

#### 8. EXPLANATION OF RECOMMENDATION

- 8.1 The key issues for consideration are:
  - i Overview of Permitted Development under Part 1, Class B;
  - ii Impact on the character and appearance of the original dwelling and street scene;
  - iii Impact on the amenities of neighbouring properties; and
  - iv Parking and highway safety.

#### Overview of Permitted Development under Part 1, Class B.

- The current application has been submitted following the refusal of two applications (ref no's. 18/02294/CPD and 19/00342/CPD). The first application was refused because the proposal would result in part of the eaves of the original roof not being maintained or reinstated and the enlargement would extend beyond the outside face of an external wall of the original house, contrary to condition B.2(b)(i)(aa) and B.2(b)(ii). Secondly, the resulting volume of the roof would be greater than 50 cubic metres, contrary to paragraph B.1(d)(ii). The second application was again refused on the grounds that the proposal would result in part of the eaves of the original roof not being maintained or reinstated and the enlargement would extend beyond the outside face of an external wall of the original house, contrary to condition B.2(b)(i)(aa) and B.2(b)(ii).
- 8.3 The current application has been called to panel because the applicants had previously requested that this application be dealt with via a Certificate of Lawfulness for a Proposed Development, as a very similar development has taken place via this method nearby. In researching the planning history for the area around the application site, it is true that Certificates have been granted for hip to gable conversions and L - shaped dormers at 1 and 3 East Road, both in 2013. However, these applications were considered under the Town and Country Planning (General Permitted Development) Order 1995 (as amended), which did not include the condition relating to the maintenance or reinstatement of eaves. In these cases the decisions rightly granted a Certificate. An application for 141 Grenfell Road was approved under ref no. 17/00157/CPD, for a hip to gable conversion, L - shaped dormer and 2 No. front rooflights to facilitate a loft conversion. This application was considered under the Town and Country Planning (General Permitted Development) Order 2015 (as amended) and this version included the condition relating to the maintenance or reinstatement of eaves. The application was approved because the L - shaped dormer did not result in the loss of any of the original eaves. The applicant has now submitted a householder planning application for the proposal, which is identical to the previously refused applications, although a check of the proposed volume indicates that it would actually amount to greater than the 50 cubic metres allowed (51.5cu metres). Given the foregoing, any reliance on permitted development as a fall-back position when assessing the application, is not considered to be reasonable or justified. The application is considered further below in light of the relevant policies and material considerations.

#### Impact on the character and appearance of the original dwelling and street scene.

8.4 The appearance of a development is a material planning consideration and the National Planning Policy Framework, Section 12 (Requiring Good Design) and Local Plan Policy DG1, advises that all development should seek to achieve a high quality of design that improves the

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character and quality of an area. The application site forms part of a row of identical semi – detached two storey dwellings, none of which have carried out alterations to the original roofs. This row of dwellings is somewhat unique in this regard, other properties built in the same style located on East Road and Grenfell Road have carried out alterations to their roofs, which has in some respects unbalanced the symmetry of the original dwellings.

8.5 It is considered that the size and appearance of the L – shaped dormer when viewed together with the hip to gable conversion would result in a disproportionate addition to the dwelling and would detract from the character and appearance of the host dwelling and the virtually unchanged roofline of the row of identical semi – detached properties. The proposed dormer would be readily visible from the rear gardens of properties fronting Grenfell Road and High Town Road and would detract from the locality in general. It is considered that the proposed hip to gable conversion and L – shaped dormer by virtue of their size, bulk and design would result in a disproportionate and discordant form of development unsympathetic to the host dwelling and would harm the character and appearance of the locality. This is considered to be contrary to local plan policies DG1 and H14, which are considered to be up-to-date and should be given greatest weight. It would also be contrary to section 12 of the NPPF (2019), which should be accorded significant weight as a material planning consideration and emerging policies SP2 and SP3 of the Borough Local Plan Submission Version, which are NPPF compliant and should also be accorded significant weight.

#### Impact on the amenities of neighbouring properties.

8.6 The rear elevation of the proposed dormer would maintain the already significant distance between the proposed extensions and the rear elevations of the dwellings fronting High Town Road. It is considered that there would be no significant harm caused to the immediate neighbouring properties in terms of outlook and light. No windows are proposed in the side elevation of the dormers looking towards No. 9. The bedroom and bathroom windows face down the garden. The main views from these windows would be over the rear garden and it is not considered that it would introduce an unacceptable level of overlooking or loss of privacy to the rear of properties in Grenfell Road, High Town Road or South Road. The proposal would have no adverse impact on the living conditions of any neighbouring properties.

#### Parking and highway safety.

8.7 The proposal would increase the number of bedrooms from 2 to 4 and would require a total of 3 car parking spaces to accord with the adopted parking standards. However the dwelling is located within an area of controlled parking and therefore it is not considered that an objection could be raised on parking grounds. Furthermore, South Road is within easy walking distance of Maidenhead train station and main bus routes.

#### 9. CONCLUSION

9.1 It has been established in paragraph 8.2 of this report above that the works cannot be carried out as permitted development. No realistic fall-back position has been preyed in aid of this application and no other material planning considerations exist that would outweigh the sound policy-based objections to the proposed development.

#### 10. APPENDICES TO THIS REPORT

- Appendix A Site location plan
- Appendix B Proposed Plans/Elevations

Documents associated with the application can be viewed at <a href="http://www.rbwm.gov.uk/pam/search.jsp">http://www.rbwm.gov.uk/pam/search.jsp</a> by entering the application number shown at the top of this report without the suffix letters.

This recommendation is made following careful consideration of all the issues raised through the application. The Case Officer has sought solutions to these issues where possible to secure a

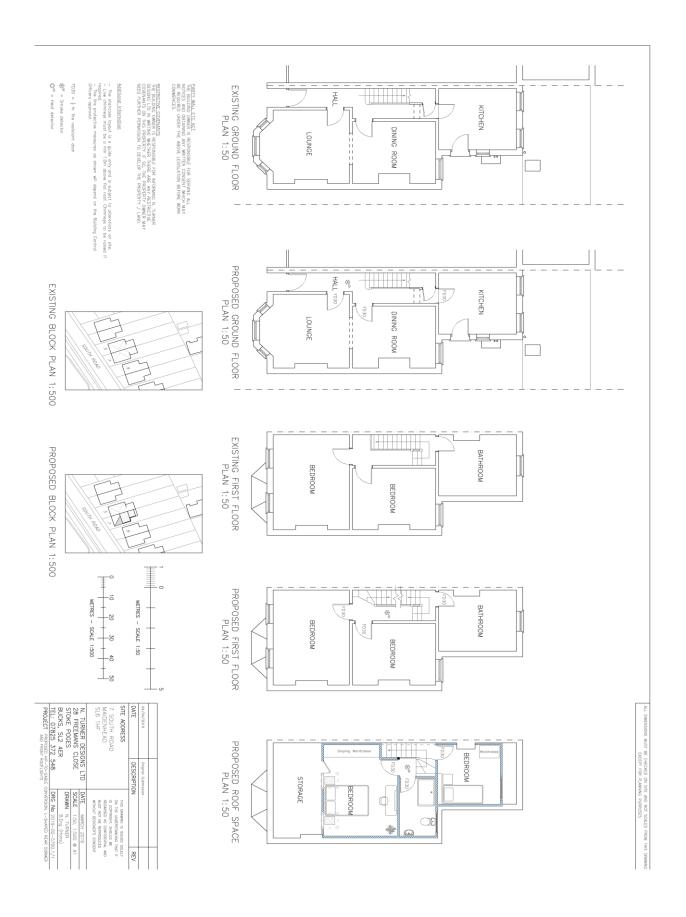
development that improves the economic, social and environmental conditions of the area, in accordance with NPFF.

In this case the issues have been unsuccessfully resolved.

# 11. CONDITIONS RECOMMENDED FOR INCLUSION IF PERMISSION IS GRANTED REASONS RECOMMENDED FOR REFUSAL IF PERMISSION IS NOT GRANTED (delete as appropriate)

The proposed hip to gable conversion and rear L shaped dormer, by virtue of their size, bulk and design, would result in a disproportionate and discordant form of development that would appear unsympathetic to the host dwelling and would harm the character and appearance of the locality in general, contrary to policies DG1 and H14 of the Royal Borough of Windsor and Maidenhead Local Plan 1999 (Incorporating Alterations Adopted in June 2003) and emerging policies SP2 and SP3 of the Borough Local Plan Submission Version.

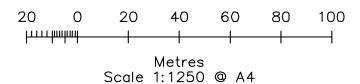
### Appendix B - Elevations PROPOSED FRONT ELEVATION 1:100 EXISTING FRONT ELEVATION 1:100 EXISTING SECTION THROUGH 1:50 White sash windows to match existing METERS - SCALE 1:100 PROPOSED REAR ELEVATION 1:100 EXISTING REAR ELEVATION 1:100 Щ $\square$ $\blacksquare$ **AII** 2006 Brick built gable. Bricks to match existing. METERS - SCALE 1:50 PROPOSED SIDE ELEVATION 1:100 EXISTING SIDE ELEVATION 1:100 B PROPOSED SECTION THROUGH 1:50 Dormer tiles slate to match existing roof PROPOSED SIDE ELEVATION 1:100 EXISTING SIDE ELEVATION 1:100 D N. TURNER DESIGNS LTD 28 FREEMANS CLOSE STOKE POGES BUCKS, SLZ 4ER TEL: 07825 372 548 PROJECT AND FRONT ROPLICHTS 7 SOUTH ROAD MAIDENHEAD SL6 1HF SITE ADDRESS DESCRIP PROPOSED ROOF PLAN 1:100 00 EXISTING ROOF PLAN 1:100 00 DATE MAN A SCALE 1:50, 1:100 @ A DRAWN N. TURNER B.Eng (Hons) THIS DRAWING IS ISSUED SOLELY ON THE UNDERSTANDING THAT IT IS COPPRIGHT, SHOULD BE RECKREED AS CONFIDENTIAL AND MUST NOT BE REPRODUCED WITHOUT DESIGNER'S CONSENT 00 00 REV



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## genda, Item ROYAL BOROUGH OF WINDSOR & MAIDENHE

#### PLANNING COMMITTEE

### **Appeal Decision Report**

18 May 2019 - 11 June 2019



#### **MAIDENHEAD**

Appeal Ref.: 19/60017/REF Planning Ref.: 18/02912/FULL PIns Ref.: APP/T0355/W/18/

3218709

Appellant: Mrs Lucy Pickering 116 Woodlands Road Ashurst Southampton SO40 7AL **Decision Type:** Officer Recommendation: Delegated

**Description:** Construction of 2 x dwellings

Location: Land Opposite Lenore Cottage Rolls Lane Holyport Maidenhead SL6 2JQ

**Appeal Decision:** Dismissed **Decision Date:** 6 June 2019

Main Issue: The Inspector concluded that the proposal would amount to inappropriate development in the

Green Belt and that it would conflict with saved Policy GB2(A) of the Local Plan.

Additionally, the development would conflict with Policies SP1 and SP5 of the Borough Local Plan 2013 – 2033 Submission Version which each seek to protect the Green Belt from

inappropriate development as defined in the Framework.

APP/T0355/W/19/ Appeal Ref.: 19/60024/REF Planning Ref.: 18/02771/FULL PIns Ref.:

3221054

Appellant: Group One Ltd c/o Agent: Mr Chris Frost Future Planning And Development Ltd 2 Wardrobe

Place London EC4 5AH

**Decision Type:** Committee Officer Recommendation: Defer and Delegate

**Description:** Infill and side extensions to lodges to provide 7 x one bedroom and 2 x two bedroom

dwellings and associated bin stores

Location: Berkshire To Somerset And Kent And Sussex And Hampshire To Devonshire Lodges

Courtlands Maidenhead

Dismissed **Decision Date: Appeal Decision:** 21 May 2019

Main Issue: The Inspector concluded that the development would cause unacceptable harm to the

> character and appearance of the area. It would therefore conflict with saved Policy DG1 of the Local Plan, which amongst other things states that harm should not be caused to the character of a surrounding area through development which results in the loss of important features which contribute to that character; saved Policy H10 of the Local Plan, which amongst other things states that development will be required to retain important views into and out of a site; and Policy H11 of the Local Plan, which states that planning permission will not be granted where the scale or density of new development would be to cause damage to

the character of the area. An application for a full award of costs was submitted by Group

One Limited against the Council and is dismissed.

Appeal Ref.: 19/60025/REF Planning Ref.: 18/00554/FULL Plns Ref.: APP/T0355/W/19/32

21974

Appellant: Mr Burgess c/o Agent: Mr Matt Taylor Bell Cornwell Unit 2 Meridian Office Park Osborn Way

Hook RG27 9HY

**Decision Type:** Delegated **Officer Recommendation:** Refuse

**Description:** New dwelling

Location: Land At Chestnuts Berries Road Cookham Maidenhead

Appeal Decision: Dismissed Decision Date: 21 May 2019

Main Issue: The Inspector concluded that the proposed development would cause unacceptable harm to the

character and appearance of the Conservation Area, including a non-designated heritage asset

and trees. The Inspector also considered that the adverse effects of flood risk would be

unacceptable. They considered that the scheme would conflict with saved Policy F1 of the Local Plan, which amongst other things states that development in areas subject to flooding will not be permitted where this would increase the number of people or properties at risk from flooding; and national policy related to flooding within the Framework. The Inspector noted that the Council could not demonstrate a 5 year housing land supply, but that paragraph 11 of the NPPF

was not engaged, as in this case policies relating to both development in areas of flood risk and

the protection of designated heritage assets provide clear reasons for refusal.

**Appeal Ref.:** 19/60027/COND **Planning Ref.:** 18/02659/FULL **Plns Ref.:** APP/T0355/W/19/3

221234

Appellant: Mr Peter McCormack c/o Agent: Miss Eva Gascoigne Pike Smith And Kemp Rural Hyde

Farm Marlow Road Maidenhead SL6 6PQ

**Decision Type:** Delegated **Officer Recommendation:** Application Permitted

**Description:** Two storey side extension

Location: Farm House Gadbridge Farm Forest Green Road Holyport Maidenhead SL6 2NW

**Appeal Decision:** Allowed **Decision Date:** 11 June 2019

Main Issue: The Inspector found that it was unnecessary to remove Class E permitted development by

condition, as it has little relevance to the development permitted, and is not necessary to make the development acceptable in planning terms. He varied the two conditions to remove reference to Class E, and added Class D to both conditions instead. The Inspector awarded costs against the Council, as he considered that the imposition of conditions restricting Class

E permitted development was unreasonable.



#### **Planning Appeals Received**

#### 18 May 2019 - 11 June 2019

#### **MAIDENHEAD**

The appeals listed below have been received by the Council and will be considered by the Planning Inspectorate. Should you wish to make additional/new comments in connection with an appeal you can do so on the Planning Inspectorate website at <a href="https://acp.planninginspectorate.gov.uk/">https://acp.planninginspectorate.gov.uk/</a> please use the Plns reference number. If you do not have access to the Internet please write to the relevant address, shown below.

Enforcement appeals: The Planning Inspectorate, Temple Quay House, 2 The Square, Temple Quay, Bristol,

BS1 6PN

Other appeals: The Planning Inspectorate Temple Quay House, 2 The Square Bristol BS1 6PN

Ward:

Parish: Hurley Parish

**Appeal Ref.:** 19/60046/REF **Planning Ref.:** 18/03594/FULL **Plns Ref.:** APP/T0355/D/19/

3226482

Date Received:3 June 2019Comments Due:Not ApplicableType:RefusalAppeal Type:Householder

**Description:** Single storey front/side extension to the garage, x4 rooflight to the garage, single storey side

infill extension to connect the garage to the dwelling and alterations to fenestration.

Location: Shepherds Cottage Jubilee Road Littlewick Green Maidenhead SL6 3QU

Appellant: Ms Anoushka Healy c/o Agent: Mr Richard Simpson RJS Planning 132 Brunswick Road

London W5 1AW

Ward:

Parish: Hurley Parish

**Appeal Ref.:** 19/60048/REF **Planning Ref.:** 18/02370/FULL **Plns Ref.:** APP/T0355/W/19/3

228199

Date Received:5 June 2019Comments Due:10 July 2019Type:RefusalAppeal Type:Hearing

**Description:** Siting of a temporary agricultural worker's dwelling (static caravan) and associated parking

Location: Warren Wood Farm Warren Row Road Knowl Hill Reading RG10 9YJ

Appellant: Mr William Newman c/o Agent: Mr Alan Bloor Reading Agricultural Consultants Ltd

Beechwood Court Long Toll Reading RG8 0RR

